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## Comment:

I am a librarian, and I used to work in publishing, so I hae had real experience trying to deal with orphan works--it places an impossible burden on users. People who WANT to use materials properly cannot. It's impossible to figure out things like who is the copyright owner of a defunct community newspaper's intellectual property. I have run into these problems over and over in my career. Most of the times I know about ended with the intellectual property not being used.